



SAFE ROADS IN UKRAINE FOR HUMAN LIFE

Project of 20.06.2017

The First International Congress On the reformation of the road system administration (22-23 June 2017, Kyiv)

THE FINAL RESOLUTION

WE, the participants of the First International Congress on the reformation of the road system administration – the representatives of the government and the Verkhovna Rada of Ukraine, the ministries and other central and local executive branch agencies of Ukraine, state and private enterprises, institutions and organizations of the road-transport system, the educational and scientific communities, business and expert circles, insurance market and business, media, civil society institutions, which tackle issues of the road safety, international and European organizations and financial institutions, diplomatic representations of the foreign countries in Ukraine,

NOTING the job of the initiators of the Congress: the Ukrainian Chamber of Commerce and Industry, the University Research Institute on Traffic and Road Safety interrelated with the governmental authorities and social organizations concerning its organization and implementation,

ADMITTING that the road safety is one of the major problems of the modern world and questions in providing the road traffic are extremely actual on the national, as well as global level for the human losses from the road traffic traumatism is a serious factor that negatively influences not only the life and health safety of people, but also the socioeconomic progress and achievement of the set tasks of the countries' development,

ACHNOWLEDGING the scale of mortality on the road around the world and in Ukraine and also the fact that the traffic traumatism occupies the 8th place among the major causes of mortality and is the primary reason of the mortality of youth at the age of 15-29, according to the predictions of the experts, without taking urgent action, the traffic incidents will become the 5th leading cause of mortality by 2030,

ACCEPTING AND FOLLOWING the resolutions of the United Nations Organization from 10th of May 2010 № 64/255 ‘The Enhancement of the road safety around the world’, which announced 2011-2020 the decade of activity, targeting at improving the road safety; from 15th September 2015 № 70/1 “The transformation of our world: the agenda in the field of permanent development until 2030”, which prefigures the objectives of the permanent development, including the road safety issues; from the 15th of April 2016 № 70/260 “The road safety improvement around the world”; and also “The Brazilian Declaration in the road safety”, accepted in the framework of the Global Conference of the high level in the road safety issues, which took place in Brazil in 18-19 November 2015,

TAKING INTO ACCOUNT the report of the World Health Organization about the traffic safety state in the world and European region, the accounts of the World Bank in the sphere of providing road safety state, including “The analysis of the capability of Ukraine in the sphere of controlling the security of the road system and developing the strategy of the safety improvement of the road system”, and also the experts’ recommendations of the international and European institutions in this sphere,

HIGHLIGHTING the importance of initiatives and propositions, designed in the frame of the Ukrainian Global and National Road Safety Weeks,

FULLY ACCEPTING the necessity of achieving the major goal of the announced period from 2011 to 2020 “The Decade of activity, targeting at improving the road safety” - to save 5 million lives,

ACCEPTING the progress of some world and European countries in establishing and achieving the ambitious goals in providing the road safety, and also their manifestation on the legislative level,

TAKING INTO CONSIDERATION that according to the Constitution of Ukraine the personality, her life and health are considered to be the greatest social treasure in Ukraine,

ACKNOWLEDGING that the road safety state in Ukraine remains a serious socioeconomic problem and the general state of the road safety doesn’t stand up to the requirements of the state and society,

CONSIDERING the absence of the current Ukrainian crucial long-and midterm basic strategic and complex program documentation concerning the road safety,

BEING CONVINCED that the national policy in particular, which comprises the major risk factors in the sphere of the road safety, is pivotal in acquiring and

maintaining the high level of providing the road safety in the framework of the countries,

STRIVING TO ACHIEVE the better rates in providing the road system in Ukraine and creating the safe conditions of transportation for the participants in the traffic system, to remove the systematic problems and the loops in providing the safety of the road system in Ukraine and to improve accident record in whole,

WISHING to lower the mortality levels as the cause of the road traffic accidents in Ukraine by 30 per cent till 2020, the reduced level of the severity of the consequences of the road traffic accidents for the road users and diminishing the socioeconomic losses in Ukraine caused by the road traffic traumatism, and also to provide an effective system of the road traffic safety system for ensuring the life and health security of the population,

CONFIRMING the necessity of the following consolidation of forces of the state institutions, business, non-governmental organizations, scientific community and members of the general public in the safety field for applying the real and efficient methods for the improvement of the road safety level, the activation of the international collaboration and the exchange of information in the road safety system,

STATING that in accordance with the results on the “fields” of the First International Congress the problematic of the road system reformation in Ukraine, its participants prepared the up-to-the-minute propositions (the action plan), which can be esteemed and confirmed in the determinate order of the Cabinet of Ministers and the Verkhovna Rada of Ukraine.

CONSIDER IT USEFUL:

Considering the negotiations and proposals – in the framework of the Section №1 “Economic mechanisms of the road safety enhancement” to propose the:

Cabinet of Ministers of Ukraine with the participation of the interested central executive authorities, national scientific organizations and international experts:

1. To accomplish the general account of the lost years of potential life as the cause of the premature mortality from the road traffic accidents in Ukraine.
2. To develop methods in evaluating life cost of the Ukrainian inhabitant: to justify theoretical statements and develop practical recommendations, targeted at improving the organizational methodological conditions of the human capital evaluation.

3. To legislatively regulate the issues in the establishment of the final cost of the human life.
4. To develop the evaluative methods of the socioeconomic wastages of the state caused by the road traffic accidents.
5. To produce the theoretical basis of the evaluation of the socioeconomic wastages caused by the road traffic accidents, that conform to the present-day realities and are scientifically tested and compared with the analogical methodic of other countries: a maximum fullest inclusion of all the expenses that the society and the government should provide, because of the death, the full or partial disability of the victim, including the severity of consequences of the road traffic accidents for a person and his family, costs of the commercial character, and also the period of rehabilitation, medication and the loss of the working ability in this period.
6. To unify the ways for calculation of the economic wastages from the loss of life and to create the united methodology of the evaluation of the state losses.
7. To recommend the Ministry of Social Policy, the Ministry of Economic Development and Trade of Ukraine , the Ministry of Healthcare, the Ministry of Finance with the scientific organizations and international experts to confirm in the distinct order the regulatory document “The Methodology of evaluation and accounting standards of the economic wastages”, which would regulate the economic account of the wastages, caused by the road traffic accidents.
8. To recommend the Ministry of Economic Development and Trade of Ukraine, the Ministry of Social Policy, the Ministry of Finance, the Ministry of Healthcare, the National Police of Ukraine and the National Statistics Office to organize the annual indication of the amount of the socioeconomic wastages from the road traffic incidents for every district of Ukraine, taking into consideration the specifics of the region and the realization of the comparable analysis of the situation in the regions and in the country in the large.
9. To recommend the Ministry of Social Policy, the Ministry of Healthcare to provide the creation and maintenance of the single automatized informational system in compilation and analysis of the statistic data of traumatism and mortality as the cause of the road traffic accidents.
10. To recommend the Ministry of Economic Development and Trade of Ukraine, the Ministry of Social Policy, the Ministry of Finance, the Ministry of Healthcare, the National Police of Ukraine and the National Statistics Office to confirm the Methodic of outlay evaluation from the road traffic incidents and

explaining the economic efficiency of the public funding of the road safety actions.

Considering the negotiations and proposals – in the framework of the Section №2 “The right and interest protection of the road traffic victims”:

To recommend the Cabinet of Ministers of Ukraine involving the interested central executive authorities:

1. To legislatively develop and confirm the single unified way of the state policy formation in providing the road safety and accordingly the adjustment of the statutory regulation of the fundamental principles in the state policy of providing the Income and Expenditure Budget of Ukraine in accordance with the chief achievements of the world advance experiences.
2. To set the Income and Expenditure Budget as the constituent of the national policy the main priority in the development of the country. To update the law of Ukraine “The Basics of the National Safety” article 7(The threat to the national interests and national safety of Ukraine) in the social and humanitarian spheres to round off with the next point “...socioeconomic consequences of the road traffic accidents”.
3. The Ministry of Healthcare of Ukraine, owing to the fact that the statistics of the physical disability as the cause of the road traffic accidents is missing, to develop the form of the statistical account for the Medical and Social Expert Commission, where to state distinctly in nosology that physical disability was acquired in the cause of the road traffic accident.
4. The Ministry of Healthcare to develop the single Conception of providing medical help to the victims of the road traffic accidents (specialized medical institutions, trauma centers, roadside hospitals, single principles of the transportation in stages and diagnostic- treatment protocols for the diagnostic-transportation teams).
5. To update the Law of Ukraine “About the traffic ”, where to define the main principles of the governmental policy in the sphere of the traffic system and providing its safety, in particular: the life and health priorities of the road users over the economic results of the agricultural activity; the priority of the state’s responsibility for providing the road safety over the responsibility of the road users; abiding by the interests of the citizens, society and the country in the sphere of the road system and providing its safety; the program-objective approach to the activities connected with the road safety insurance.

6. To recharacterise driving the vehicle in a drunken state or under the drugs' influence, as an infringement on human life, and the road traffic accident, committed in a drunken state, as an attempt upon the life.
7. To consider the road traffic accident not only as the violation of the traffic rules, but as a consequence of the artificially-caused social risk.
8. The Ministry of Healthcare, The Ministry of Infrastructure, the Ministry of Information Policy are to familiarize the road users with the social risks, connected with the road traffic accidents and social consequences of committing the road traffic accidents regardless of the particular culprit: the driver of the vehicle, the pedestrian or the governmental bodies that execute the safety of the road system.

Considering the negotiations and proposals – in the framework of the Section №3 “The preventive measures against the road traffic traumatism of children”:

To recommend the Ministry of Education and Science:

1. To make the analysis of the existing statutory framework and the educational-methodological base of the road traffic traumatism of children.
2. The Ministry of Internal Affairs together with the National Police of Ukraine – work out a complex project of the preventive measures against the road traffic traumatism of children.
3. To work out methodological recommendations in realization of the complex project of the preventive measures against the road traffic traumatism of children in the preschool facilities and the general educational institutions.

To recommend The Ministry of Internal Affairs together with the National Police of Ukraine and the Ministry of Education and Science:

1. To develop the complex document in the preventive measures against the road traffic traumatism of children.
2. To undertake the methodical effort with the drivers about the importance of a holding arrangements in children's transportation.
3. To provide in the preschool facilities and the general educational institutions the promotional events about the role of the safety facilities for children, designed for the prevention of the road traffic traumatism (the light-blocking elements, children's holding arrangements) with the aim of their proliferation.

Considering the negotiations and proposals – in the framework of the Section №4 “The formation and realization of the state policy in the sphere of the road and traffic safety”:

1. To propose the president of Ukraine to open in 2017 the extraordinary session of the National Reform Counsel which would deal with the subject of the state and the perspectives of providing the road safety in Ukraine.
2. To propose the Cabinet of Ministers of Ukraine to consider a matter of providing the road safety in Ukraine on the parliamentary session in the 3rd quarter of 2017.
3. To address the Ministry of Infrastructure, the Ministry of Internal Affairs, The Ministry of Healthcare, other Ministries, central executive bodies in the framework of functioning of the working parties in the reformation of the state policy in the sphere of the road and traffic safety, created in the response to the instruction of the Cabinet of Ministers of Ukraine from 09. 11. 2016. № 938:
 - 3.1. Taking into account statements of the accepted Strategy which upgraded the level of the road safety for the period until 2020, the goals and events of which should be targeted at:
 - the implementation of the safety regulation system of the road system by the operators, who conduct activities in transportation of the passengers and cargos;
 - the improved quality of the drivers’ training;
 - the harmonization of the legislation in the issues of constructing the vehicles and their technical state according to the legislation of the EU;
 - the foundation of the European system of the allowance for the automobile passengers and cargos transmissions to the market in accordance with the Regulation (EU) 1071/2009;
 - the establishment of the system for preparing and proving the professional competence of the specialists, principals, who work in the sphere of the traffic system;
 - the establishment of the system for preparing and proving the professional competence of the drivers according to the conditions of the Command Paper 2003/59/EU;
 - the establishment of the relaxation area chain for the drivers of the cargos and other vehicles on the automobile roads for common use.

- the implementation of the requirements in using the tachographs and the speed-confinements for the buses and trucks according to the Command Paper EU 92/6/ECC;

- the guarantee of the effective state supervision (control) for the requirements of the road safety to be abode by the operators, who are responsible for the passengers' and cargos' transmission and the heightened responsibility for those who are flouting the requirements in the road safety system;

- providing the systematic control of the weight-size dimensions of the vehicles and the heightened responsibility for those who are flouting the requirements in the weight-size dimensions of the vehicles;

- providing the correspondence of the vehicles that execute the transmission of the dangerous loads, the low-expenditure products to the international standard;

- the implementation of the new technologies for the vehicle safety improvement;

- the reformation of the control system complying with the vehicle technical state in line with the Command Paper 2009/40/EU;

- providing the acquired technical state of the vehicles in the part of their equipment for transporting people with physical disabilities;

- providing the technical roadside control of the availability of the commercial vehicle for the exploitation in accordance with the Command Paper 2014/47/EU;

- the implementation of the obligatory use of tyres in accordance with the time of the year (the season), control of the compliance with the requirements;

- providing the exploitation safety of the electromobiles;

3.2. To prepare and produce for the confirmation the project of a State Program of the improved road safety in Ukraine for the period until 2020, the finance of which is allotted by the National Traffic Foundation in reference to the Law of Ukraine “About the finance sauces of transportation of Ukraine”.

3.3. To continue investing money in the international and European financial institutions on budgeting the events, aimed at the improvement of the road safety system.

4. To propose the Ministry of Infrastructure:

- to compile and to offer, in accordance with the legislation, the projects of the Ukrainian regulatory acts in the sphere of the automobile transport in accordance with the requirements of the Ukraine-European Union Association Agreement, the European Atomic Energy Community, of the one part, and their member countries, of the other part and for the purposes of bringing them into compliance with the European Union acts concerning the road safety.

- to take into account, in the course of preparing the project of the Transport Strategy of Ukraine for the period until 2030, the priority of improving transport safety, providing travel movement and the transportation of passengers and cargos.

5. To propose the local bodies of executive authority:

- in their programs of guaranteeing the safe road system to take measures in providing the safe road system and the transmission of the passengers and cargos in accordance with the concepts of the elaborated project of the Strategy for improvement of the safe traffic movement in Ukraine for the period until 2020.

- to provide the appropriation of funds in sufficient quantity for the events funding directed at the improvement of the traffic movement in the framework of the established programs.

Considering the negotiations and proposals – in the framework of the Section №5 “The safety of the automobile road and road infrastructure”:

To propose the Cabinet of Ministers with the participation of the central bodies of executive authority:

4. To establish until 2020 the system of the security control over the road traffic safety in the field of the road supervision for common use in accordance with the requirements of the DSTU ISO 39001:2015 “The control system over the safety of the road traffic movement. The requirements and guidelines for the use (ISO 39001:2012, IDT)”.

5. To provide until 2020 the implementation of the concepts of the Command Paper 2008/96/EU of the European Parliament and Council from November 19, 2008 “About the management of the travelling infrastructure» in relation to the holding of the safety audit of the highways of the general use on all stages from planning to exploitation”.

6. To provide during 2017-2020 the development by the Interdepartmental working group of the state system reformation the road traffic movement safety of the Methodic of the determination of socio-economic losses from the road traffic accidents.

7. To provide, with the use of the financial possibilities of the State Travel Fund, the accordance of the development of the traffic network of the country and its intensity state of a transport and pedestrian motion which will enable to decrease the level of the mortality rate as a result of the road traffic accidents to 30 percents until 2020 year.
8. To provide in the projects of building, reconstruction and major repairs of the roads, the observance of legislation, rules, norms and standards in the safety of the traffic movement and not to tolerate the diminishing of the capital wastages due to the measures' reduction that influence the safety of the traffic movement.
9. To activate the programs in relation to the place annihilation of concentration of the road traffic accidents and the areas with an excessive accident rate.
10. To provide the access of the traffic infrastructure for people with physical disabilities and the limited physical possibilities.

Considering the negotiations and proposals – in the framework of the Section №6 «The functions of the local organs of self-administration in the organization dealing with the control system of the traffic movement»:

1. The development, consolidation and introduction of the Strategy and the Program in organization and safety of the traffic movement – at the level of the state and at the level of the local bodies of self-administration.
2. The determination by the local self-government the authorized body, which carries out the organization of the traffic movement, the unique subject of the presentation of the projects, the schemes of the organization of the traffic motion for the confirmation by the police and other supervisory bodies.
3. Strengthening of the plenary powers of the local organs of self-administration in relation to the establishment of the speed mode, providing the responsibility for its violation – and the annihilation of overspeeding without fine-imposition.
4. The introduction of the obligatory order of the receipt at new buildings and the reconstruction of existent objects, technical conditions for the development and introduction of the transport pedestrian charts of motion for the connection to street road networks of the city – in accordance with the parameters of the street road network's pass-capacity, the network of the public transport, bikeways and sidewalks, with the mandatory realization within the framework of the first starting complex.
5. The audit of the organization and the safety of the traffic movement - the development and the confirmation of the statutory framework, the method of

the specialists' certification through the audit of the organization and the safety of the traffic movement for the preventive exposure of the dangerous areas and the places of the possible feasance of the road traffic accidents.

6. The development and the confirmation of DSTU concerning the determination, the analysis, the annihilation and the control of the annihilation efficiency of the concentration places of the road traffic accidents and the creation of the regional and the city commissions in the analysis of the concentration places of the road traffic accidents including the representatives of the local organs of self-administration, the street-road network balance-holders, the police and other organs.
7. The perfection of the statutory framework about the development of the bicycle motion and the bicycle infrastructure - the determination of the status of the bicyclist who is a participant of a traffic movement, SBN, the regulation facilities of the traffic, etc.
8. The perfection of the statutory framework in a movement and a subsequent utilization of the ownerless transport - the simplification of the procedure of the movement and the order of the utilization.
9. The regulation of the limitation and the prohibition of the entrance of the heavy transport vehicle - a grant of the plenary powers of the local self-administration in control, limitation, prohibition and imposition of the administrative and financial sanctions, the introduction of the mobile and stationary complexes of the gravimetric control, the temporal charts of motion of the heavy transport during the construction.
10. The grant of rights to the organ authorized by the local self-administration which carries out the organization of the traffic movement, to give the plenary powers in control and the fact-finding of the willful establishment, the obliteration and dismantling of the traffic control systems for optimizing traffic flow-mobility, unauthorized covering and limitation of the traffic and pedestrian motion – and to define the administrative commissions of the local executive branches by means of the organs which execute the bringing to the administrative responsibility. The Placing and dismantling of the traffic control systems for optimizing traffic flow-mobility can be carried out only in accordance with the authorized local authority of self-administration.
11. The introduction of the financial responsibility for the transport losses as a result of the unauthorized changes of the traffic movement organizations (changes of the traffic control systems for optimizing traffic flow-mobility,

motion covering, etc.) – the confirmation of the calculation technique of the transport losses and the order of adding money to the local budget.

Considering the negotiations and proposals – in the framework of the Section №7 «The medical psychological security measures in traffic safety movement, the treatment and the rehabilitation of the victims of the road traffic accidents »:

1. To recommend the Ministry of Healthcare of Ukraine to upgrade the organization and methodology of the primary, periodic and extraordinary reviews of the candidates in a drivers and the introduction of the drivers with the new medical specialization «the expert in a transport medicine».
2. To formalize by means of the interdepartmental order of the Ministry of Internal Affairs, the Ministry of Infrastructure, the Ministry of Education and Science, the Ministry of Healthcare of Ukraine the requirements and to upgrade the organization of the obligatory training of the candidates in a drivers and the drivers the methods and skills in the premedical treatment.
3. For the objectivization and acceleration of the procedure of pre-trip medical reviews of the drivers by the mutual decisions and efforts of the Ministry of Healthcare and the Ministry of Infrastructure of Ukraine to develop and introduce in the set order of the auto-enterprises the program apparatus for the express diagnostics of the psychophysical state of the drivers.
4. To provide by governmental decisions and the mutual efforts of the Ministry of Infrastructure, The Ministry of Internal Affairs and the Ministry of Healthcare of Ukraine the implementing of the technological improvements of the motor-car tachographs with the addition of the monitoring-block and the estimation of the driver's psychophysical state.
5. To incorporate in the set order the changes in the Law of Ukraine «About the traffic movement» and the proper legislative acts in relation with the introduction of the psychophysical examination system of the candidates in a driver and the drivers.
6. To support the public initiatives in the creation of the Public organization «The Association of the Road Traffic Victims».
7. To recommend the subject ministries, insurance associations and public organizations, to carry out regulatory and organizational measures for the introduction of the medico-psychological system and the social rehabilitation of the road traffic victims in Ukraine.

8. To support the initiative of the Ministry of Healthcare of Ukraine in relation to the development and introduction of the data base about the medical check-up, psychophysical examination of the candidates in a drivers and the drivers, their training of the methods and skills of the pre-medical help and to integrate this Register in the national informative system of providing road safety.
9. To initiate governmental decisions in relation to the conducting of the scientific-research works, directed at the improvement of the regulatory and methodological base of the safe road system, the development and introduction of the modern informative and technical equipment.

With the aim of the realization of the main points of this Resolution THE PARTICIPANTS OF THE CONGRESS PROPOSE:

1. To acknowledge the Congress the effective communication ground for the development of the partnership of the state, society and business, with the purpose of the optimization of the legal, organizational and economic framework of activity in relation to the decline of the level of the road traffic traumatism.
2. To recommend the holding of the Congress once in two years.
3. To propose the Ukrainian Chamber of Commerce and Industry and the Cabinet of Ministers of Ukraine involving the interested public organizations and business representatives to work out a question in relation to the creation of the public beginnings deliberate assembly with the purpose of the analysis of the public policy of providing the income and expenditure budget and monitoring of the implementation state of the international experience, the organization and the conduct of the measures, in the field of the income and expenditure budget with the purpose of the popularization of this question in society.
4. To offer the Ukrainian Chamber of Commerce and Industry together with a business-association and the public organizations involving the Ministry of economic development and trade, the Ministry of infrastructure, other interested state government bodies public, the international financial organizations and funds authorities, to work out a question in relation to a conduct in November, 2017 in Kyiv the International Conference of financial donors and help receivers (within the framework of the Week of the road traffic safety).

To recommend the Coordinating Council of the Motor Transport Insurance Bureau of Ukraine and the presidiums of the MTIBU to consider a question of the money selection from the fund of the preventive measures on the preparation and the holding of the Conference.

5. To recommend the Ministry of Culture together with the Ministry of Infrastructure, the Ukrainian Chamber of Commerce and Industry, the other interested establishments to work out in accordance with the suggestion of the director of the International Film Festival from the road traffic safety of Yur Gushchyn in relation to the holding in Kyiv in 2018 year the regular Film Festival.